comment

Principles to guide investment towards a stable climate

Investors will play a major role, whether active or passive, in climate change mitigation. To enable prudent decisionmaking, we propose three physically based engagement principles that could be used to assess whether an investment is consistent with a long-term climate goal.

Richard J. Millar, Cameron Hepburn, John Beddington and Myles R. Allen

partheid in South Africa gave investors moral headaches in the 1970s. Should they continue to invest in South Africa or should they divest, sending a signal about the illegitimacy of the apartheid regime? In response to this conundrum, a set of simple principles was advanced in 1977. The Sullivan Principles provided guidelines for investment in morally acceptable companies^{1.} Investors complying with the guidance did not reduce returns — if anything returns were higher² — and the principles served as an important symbolic gesture against the legitimacy of the apartheid government.

Climate change is creating similar moral headaches today. Should investors continue to invest in fossil fuels or should they divest, sending a signal about the perceived illegitimacy of particular business models in a changing climate? Further, given the internationally agreed aspiration towards achieving net-zero emissions in the second half of the century³, how should investors manage the legal and financial risks of this transition4? Investment principles such as the Sullivan Principles, and those outlined in this paper, can be useful if they help inform stakeholders at many levels, both serving as a corporate code of conduct for companies themselves, and providing investment guidance for asset managers and owners. For principles to have value in helping drive the transitions needed to stabilize climate they must do more than notionally acknowledge climate as a concern; they must have a demonstrable impact on corporate decisionmaking.

The highly unequal distributions of both impacts from climate change, and of contributions to observed warming, make climate change a moral issue. This has led to an increased focus on the role of the financial sector in either sustaining the status quo or aiding the transition to a net-zero carbon world. Investors, asset managers and companies can easily get lost and frustrated in the maze of standards and disclosure criteria proliferating around the climate issue. A modern climate-specific set of principles is needed to provide investors with a minimal set of clear, fact-based guidance for climate-conscious investment that can be implemented by investors across the economy. While science alone cannot decide moral questions, a sound basis in scientific reality is a necessary starting point⁵. There are myriad scientific facts relevant to climate-responsible investment, but two are of the utmost importance.

Firstly, net emissions of CO₂ must fall to zero for temperatures to stabilise⁶. Reaching net-zero emissions is necessary to stabilise temperatures at any level, be it 2 °C, 3 °C or 4 °C above preindustrial, to avoid everincreasing climate impacts.

Secondly, achieving the goals of the Paris Agreement requires that net emissions must be zero well before temperatures exceed 2 °C. The cumulative impact of CO_2 emissions on temperatures⁷ means that no further CO_2 may be emitted into the atmosphere (without offsetting CO_2 removal) after human-induced warming reaches the agreed limit: "well below 2 °C above pre-industrial levels and pursuing efforts to limit the temperature increase to 1.5 °C".

These facts have direct relevance to current investments. If emissions continue under a business-as-usual scenario, humaninduced warming may exceed 1.5 °C within two decades8. Such a timeframe is well within the investment horizons of long-lived emitting infrastructure assets. As coalfired power stations have historically had a median lifetime of 37 years or more9, a proposed plant, reaching financial close in 2018 and commencing operation in 2020, could be expected to run until almost 2060. Without compensating (and still largely hypothetical) measures to remove CO₂ from the atmosphere, such infrastructure developments are likely to be inconsistent with the Paris Agreement. As such, the existing global pipeline of 570 GW of new coal-fired power stations¹⁰ should be treated

with great scepticism without a detailed, credible and investable plan for carbon capture or CO_2 removal.

Corporate business plans can be tested against specific emissions scenarios, but such detailed comparisons are only credible over much shorter timescales, such as out to 2030. Even then, ambitious mitigation scenarios are very sensitive to specific assumptions in the early decades. The achievement of short-term targets, such as 2% year-on-year emission reductions, does not necessarily imply that a company is on track to reach a long-term target of net-zero emissions. As an alternative to detailed and potentially misleading comparison of business plans with specific emissions scenarios, we propose three simple principles to help guide investors, whether in the fossil fuel industry or other sectors.

Commitment to net-zero emissions

Principle 1: All industries must eventually reach net-zero emissions, even if some industries do so before others. Companies should commit to a date (or a temperature increase, such as 1.5 °C or 'well below 2 °C') before which the net CO_2 emissions associated with their activities (including both supply chains and products sold) will be zero.

Profitable net-zero business model

Principle 2: Company executives should have business plans that ensure the profitability of their business, and limit supply chain risks, once emissions reach net zero.

Quantitative mid-term targets

Principle 3: Mid-term targets (for example, for 2030) that are directly relevant to achieving a net-zero business model, such as the rate and long-term trajectory of reductions in CO_2 emissions, are vital to properly assess compatibility with the Paris Agreement. For example, global temperatures are projected by the IPCC's Fifth Assessment Report to reach around 1.2 °C above preindustrial¹¹ by about 2030.

Box 1 | Case studies illustrating the principles applied to three large companies

BHP Billiton. This company is a miner and a large extractor of fossil fuels¹⁵. Whilst BHP's current business model creates a flow of CO_2 emissions into the atmosphere, a pathway to compliance with the principles is not far out of reach. First, the company acknowledges that global net emissions need to fall to zero by the second half of the century¹⁶. It also has a longer-term goal to reach net-zero operational emissions in the second half of the century¹⁷ making important steps towards satisfying Principle 1 (strategies to address the emissions from the use of their products would also be required for full compliance). Regarding Principle 2, the company is investing in carbon capture and sequestration development projects and the company supports carbon pricing, and argues that its core mining activities aside from fossil fuel extraction (for example, copper) are potentially more profitable in a net-zero emissions world. However, it also notes upsides from the Paris Agreement for gas, and continued demand for oil in a transition to a 2 °C world, that, while possibly significant in the medium term, are difficult to reconcile with a net-zero emissions target. Finally, it has a target of reducing absolute operational emissions in the 2022 financial year below the 2017 financial year baseline (after overachieving a similar target for 2017 relative to 2006). This is a start, but it leaves the company without any mid-term performance metric on the path to net-zero emissions needed to achieve Principle 3. While BHP Billiton currently strictly fails to meet these criteria, it may have a path to doing so in the future.

Unilever. This company has climate policies that extend across the entire value-chain of their products. They have a clear target to

By this level of warming, emissions scenarios approximately consistent with the $1.5 \,^{\circ}$ C goal and commencing serious mitigation in the present decade have reduced global CO₂ emissions by at least 40% relative to business as usual, or at least 20% below business as usual for the 2 °C goal. These rates of emissions reduction could act as useful benchmarks against which company progress could be measured.

Ambitious commitments to achieving net-zero emissions (Principle 1) by individual companies will be essential to bring about the net-zero global emissions that are needed to limit warming to the long-term goal of the Paris Agreement. For these commitments to be plausible, it

halve the life-cycle emissions of their products by or before 2030, and have a strategy for net-zero emissions from their operations by the same date¹⁸, representing substantial progress towards meeting Principle 1. While the company is currently struggling to reduce the lifecycle emissions of its products (so currently falls short on Principle 2), this measurable and well-defined mid-term target is an important step towards a full net-zero emissions plan, and represents an important commitment to take responsibility for the full climate impact of their business model, satisfying Principle 3 with targets, that, if achieved, would be compatible with a 1.5 °C pathway. To achieve their mid-term target, Unilever needs first to reverse the 8% increase in the lifecycle greenhouse gas impact of their products since 2010.

Statkraft. Primarily a renewable energy company, Statkraft is naturally aligned to the goals of the Paris Agreement, satisfying Principle 2. In 2016, it currently sources over 96% of its generation from renewables¹⁹, however Statkraft also owns and operates a small number of state-of-the-art gas power plants in markets with a high share of coal power production. The gas power plants operated many more hours in 2016 than in 2015 due to price movements, implying higher emissions for Statkraft itself. Since 2007, the company has not developed any new gas generation capacity. To be fully compliant with our criteria to achieve Principles 1 and 3, Statkraft would need to develop a clear and measurable plan to run down and retire their existing gas share (or they could, in principle, choose to invest in carbon capture) whilst limiting the cumulative emissions arising from it, and it already has a target to only grow in renewable energy²⁰.

is essential that the company can convince investors that in doing so it would remain profitable (Principle 2) and offers a mechanism for external verification of its progress to net zero (Principle 3). These three overarching, scientifically grounded principles follow directly from the two key facts above, and can be applied in investment criteria for firms across the economy, helping investors understand long-term risks of climate change in capital allocation decisions.

Committing to net-zero emissions by 2 °C, 'well below 2 °C', or even 1.5 °C, has implications for capital decisions today. Near-term reductions in corporate emissions by, say, 2–3% per annum are of little value if, at the same time, long-lived investments in fossil infrastructure make it economically irrational to meet the net-zero emissions target required by Principle 1. Investors should be focussing on the allocation of current and future capital expenditure and research and development into carbon-neutral or carbon-negative processes or products, to assess whether the company satisfies Principle 2. For instance, if the company proposes to reach its target through carbon dioxide removal, how will this be achieved, paid for, monitored and permanently maintained?

Some companies will find it straightforward to meet these criteria. Indeed, some may already meet them by the nature of their business activity. Others will find it more difficult, including in core industrial process such as steel or cement, and greater flexibility in mid-term targets under Principle 3 may be appropriate for such sectors. However, it remains true that all companies must now tackle challenging questions regarding future profitability in a world with net-zero emissions, and if flexibility is exploited to postpone decisions, it may harm profitability in the long term.

To illustrate the operation of the principles in practice, in Box 1 we apply them to three large listed companies: BHP Billiton (mining), Unilever (consumer goods), and Statkraft (utility). These case studies demonstrate that compliance with the principles is possible. The widespread adoption of the three principles would provide new and valuable information, complementing existing disclosure regimes on climate change governance, strategy, risk management and metrics to incorporate the core scientific requirement of net-zero emissions.

The principles advanced in this paper are as simple as possible, while remaining true to the underlying climate science. They offer a simple scientific lens through which to view the myriad of disclosure criteria and rankings of corporate climate ambition. They require the development of a clear long-term plan to net-zero emissions, with interim milestones and metrics, as a necessary addition to existing climate disclosures. If this perspective could reduce the lock-in of high-carbon capital that will subsequently need to be stranded, it will vield both economic and climate dividends. An early indication of usefulness is that a working version of the principles¹² has already been applied to companies on the stock exchange of one country¹³.

Given the increasing interest in forward-looking climate-change-related disclosures¹⁴, the time is now right for the long-term constraints implied by science to be employed by the financial community in examining investments. In particular, our hope is that funds, institutional investors and endowments under pressure to divest from fossil fuels choose to act — whether for moral or financial reasons — with sound science behind them.

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Using the adaptive cycle in climate-risk insurance to design resilient futures

Assessing the dynamics of resilience could help insurers and governments reduce the costs of climate-risk insurance schemes and secure future insurability in the face of an increase in extreme hydro-meteorological events related to climate change.

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ince 1980, loss-relevant floods display the steepest and costliest global increase amongst weather-related extreme events¹. The burden of flood losses is usually borne by home-owners or businesses, often supported by government pay-outs. In several countries in the Organisation for Economic Co-operation and Development (OECD), insurance is available to address the financial implications of floods, but demand and uptake differs significantly across countries. With growing exposure, increasing vulnerability and a changing climate this financial tool is coming under increasing stress, triggering concerns about affordability and availability of insurance².

After extreme hydro-meteorological events (EHMEs), insurers tend to critically reassess their risks if payouts were higher than estimated. This reassessment could result in decreased affordability and availability of insurance. For example, after the 2002 German floods, which cost \notin 9 billion in public funds, some observers noticed that the risk reassessment by insurance companies led to an increase in premiums of up to 50%, and a reduction in areas where flood insurance was offered of 10–20% (ref. ³). In the USA, insured losses of over US\$100 billion caused by Hurricane Katrina and others during 2004 and 2005 resulted in a decrease in the availability of insurance⁴. In the UK, the end of 'universally available' flood insurance coverage was mostly motivated by damages over £1 billion during the 2000 autumn floods⁵, while in Ireland a series of recent floods have left businesses and homeowners in certain areas struggling to secure flood insurance⁶.

Rising climate-related risks such as from floods and windstorms threaten affordability and coverage availability for society at large^{7,8}, and recent experiences show that developing new solutions for these is far from straightforward even when there is public support, raising concerns about the role of climate-risk insurances in the future.

Climate change is among the current and future challenges that the insurance industry is facing. The physical risks derived from climate change can affect insurance payouts directly — for example, through an EHME — and indirectly, for example, through disruption of electricity provision or supply chains after a catastrophe. Climate change can also modify the correlation of different physical risks, thus making uncertain the level of diversification necessary and the requirements of regulatory capital of insurance firms. Last but not least, the value of assets supporting the solvency of the industry can also be affected by the impacts of climate change and derived real-economy effects⁹.

With globally distributed risks and underwriting policies on an annual basis, the solvency of the insurance industry as a whole seems not threatened by climate change. However, the above challenges might compromise the ability of insurance companies to deal with climate impacts and increase the costs of doing business in the insurance sector. This could result in companies exiting the market or certain segments becoming uninsurable. In turn this could lead to a readjustment of the